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March 9, 1994

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ACTION AF-01
INFO LOG-00 CIAE-00 C-01 OAS-00 DODE-00 DOEE-00 EUR-01
HA-09 H-01 TEDE-00 INR-00 IO-16 L-01 ADS-00
NSAE-00 NSCE-00 OIC-02 OMB-01 PA-01 PM-01 PRS-01
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RPE-01 PMB-00 /038W

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FM AMEMBASSY KIGALI

<TO>

TO SECSTATE WASHDC IMMEDIATE 5890

INFO AMEMBASSY BRUSSELS

AMEMBASSY BUJUMBURA

AMEMBASSY DAR ES SALAAM

AMEMBASSY KAMPALA

AMEMBASSY KINSHASA

AMEMBASSY NAIROBI

AMEMBASSY PARIS

USDAO YAOUNDE

USCINCEUR VAHINGEN GE//ECJ4-SAA//

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BRUSSELS FOR DUBROW

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<TAGS>

TAGS: PGOV, RW

<SUBJ>

SUBJECT: RPF ASKS FOR INSTALLATION OF INSTITUTIONS:

SUSPENSION OF PL

<TEXT>

1. CONFIDENTIAL - ENTIRE TEXT.
2. WESTERN OBSERVERS, UN COUNSELOR KANE, OAU REP
FELLI AND FACILITATOR AMBASSADOR TAMBWE JOURNEYED
TOGETHER TO MULINDI 3/8 TO MEET WITH RPF LEADERSHIP.
AMBASSADOR TAMBWE HAD BEEN SERVING AS MESSENGER
BETWEEN HABYARIMANA AND RPF, AND AT HIS LAST MEETING
WITH RPF SUGGESTED A MEETING WITH ALL OBSERVERS TO
HELP GET POLITICAL NEGOTIATIONS BACK ON TRACK.

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UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY:

HARRY R. MELONE

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3. THE RPF PRESENTED OBSERVERS WITH A SPEAKING NOTE AND PRESENTATIONS BY CHAIRMAN KANYARENGWE AND BY VICE PRESIDENT MAZIMHAKA THAT WERE FIRM REITERATIONS OF THEIR POSITIONS, NAMELY THAT: THE SPLITS IN THE PARTIES WERE MERELY PRETENSES TO KEEP THE INSTITUTIONS FROM BEING ESTABLISHED; THE FAULT IN THE CURRENT POLITICAL IMPASSE LAY WITH PRESIDENT NABYARIMANA; THE ONLY ACCEPTABLE LIST FOR THE LIBERAL PARTY WAS THAT GIVEN TO THE CONSTITUTIONAL COURT ON 1/5; AND, RECENT ASSASSINATIONS AND POLITICAL VIOLENCE WERE ALL THE PRESIDENT'S HANDIWORK.

4. HOWEVER, GENERAL KAGAME FOLLOWED WITH AN EXPLANATION THAT THE PATRIOTIC FRONT HAD NOT DECLARED WAR, THAT THEY INTENDED TO REMAIN IN THE FRAMEWORK OF ARUSHA, THAT IT IS DISRESPECT FOR THE PEACE ACCORD WHICH GAVE OCCASION FOR WAR, AND THAT THE TWO

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QUESTIONS BEFORE THE PARTIES WERE HOW TO AVOID WAR AND ENDLESS DEBATE.

5. THE REST OF A FIVE-HOUR DISCUSSION CENTERED AROUND WHAT RPF WOULD PROPOSE TO MOVE THE PROCESS FORWARD. WHILE THEY HELD TO THEIR POSITION THAT THE ACCEPTABLE LIBERAL PARTY LIST OF DEPUTIES WAS THAT ELECTED 9/5 AND PRESENTED TO THE CONSTITUTIONAL COURT ON 1/5, THE RPF LEADERS REAFFIRMED THEIR COMMITMENT TO THE CONCLUSIONS OF THE 2/18 ALL-PARTIES' MEETING. IN THIS MEETING, ALL PARTIES HAD AGREED TO GIVE THE LIBERAL PARTY FOUR DAYS TO REACH A COMPROMISE AND, IF THEY DID NOT, TO INSTALL THE GOVERNMENT AND NATIONAL ASSEMBLY WITHOUT THEM, GIVING THE PARTY ONE MORE MONTH IN WHICH TO SEEK INTERNAL COMPROMISE. THE RPF SUGGESTED THAT THIS IDEA BE RESURRECTED, WITH THE LIBERAL PARTY BEING GIVEN TWO WEEKS TO A MONTH TO PULL ITSELF TOGETHER. IF IT COULD NOT, ITS SEATS IN GOVERNMENT AND ASSEMBLY WOULD BE DIVIDED AMONG OTHER PARTIES (AS CALLED FOR IN THE PEACE ACCORD).

6. AMBASSADOR TAMBWE AGREED TO TAKE THE RPF PROPOSAL TO THE PRESIDENT. THE OBSERVERS STRONGLY ENCOURAGED THE RPF TO SEND LEADERSHIP BACK TO KIGALI TO CONTINUE FACE-TO-FACE NEGOTIATIONS WITH THEIR PARTNERS IN THE ARUSHA ACCORD. THE RPF INSISTED THAT IT WAS REPRESENTED IN KIGALI BUT PREFERRED TO KEEP ITS LEADERSHIP AT THE HEADQUARTERS IN MULINDI UNTIL THEY WERE NEEDED FOR SOMETHING SPECIFIC. AFTER TRIP BACK TO TOWN, THE AMBASSADORS GATHERED AT U.S. RESIDENCE AND AGREED THEY COULD SUPPORT THE CONCLUSIONS OF THE

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2/18 MEETING ALONG WITH THE ADDITIONAL COMPROMISES

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THAT HAD BEEN WORKED OUT IN MEETINGS UNDER PRESIDENT HABYARIMANA'S CHAIRMANSHIP ON 2/25 AND 2/27. IT WAS HOPED THAT A FINAL AGREEMENT COULD BE CONSTRUCTED OUT OF ELEMENTS OF ALL MEETINGS, BUT IF NOT, THE INSTITUTIONS SHOULD BE INSTALLED WITH THE LIBERAL PARTY ON THE SIDELINES.

7. COMMENT. AMBASSADOR TAMBWE IS SEEKING AN APPOINTMENT WITH PRESIDENT HABYARIMANA. OUR RECOMMENDATIONS ON NEXT STEPS WILL BE BASED ON THE RESULTS OF THAT MEETING. WE ARE VERY CLOSE TO A COMPROMISE AGREEMENT BUT WE HAVE BEEN HERE BEFORE. A FINAL SETTLEMENT WILL REQUIRE THAT THE PRESIDENT ACCEPT A TUTSI MINISTER OF JUSTICE, THAT THE PRIME MINISTER-DESIGNATE ACCEPT TWO MINISTERS FROM OPPOSITION WITHIN HIS OWN PARTY AND THAT THE RPF AGREE TO THE 6/5 SPLIT IN LIBERAL PARTY DEPUTIES THAT HAS ALREADY BEEN AGREED TO BY LIBERAL PARTY LEADERS MUGENZI AND LANDO. ALL THREE HAVE CHOKED AT THIS POINT BEFORE. MAYBE THIS TIME, THEY WILL PUT THE NATION'S INTERESTS FIRST. RAWSON

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